

**MINUTES
CITY COUNCIL MEETING
September 15, 2025**

The Wayne City Council met in regular session at City Hall on September 15, 2025, at 5:30 o'clock P.M.

Mayor Jill Brodersen called the meeting to order, followed by the Pledge of Allegiance, with the following in attendance: Councilmembers Austyn Houser, Dwaine Spieker, Brittany Webber, Clayton Bratcher, Dallas Dorey and Matt Eischeid; City Administrator Wes Blecke; City Clerk Betty McGuire; and City Attorney Amy Miller. Absent: Councilmembers Parker Bolte and Jason Karsky.

Notice of the convening meeting was given in advance thereof by publication in the Wayne Herald, Wayne, Nebraska, the designated method of giving notice, as shown by Affidavit of Publication. In addition, notice was given to the Mayor and all members of the City Council, and a copy of their acknowledgement of receipt of notice and agenda is on file with the City Clerk. Availability of the agenda was communicated in the advance notice and in the notice to the Mayor and Council of this meeting. All proceedings hereafter shown were taken while the Council convened in open session.

Mayor Brodersen advised the public that a copy of the Open Meetings Act was located on the table in Council Chambers, as well as on the City of Wayne website and was available for public inspection. In addition, she advised the public that the Council may go into closed session to discuss certain agenda items to protect the public interest or to prevent the needless injury to the reputation of an individual, and if such individual has not requested a public hearing.

Councilmember Spieker made a motion, which was seconded by Councilmember Bratcher, to approve the minutes of the meeting of September 2, 2025, and to waive the reading thereof. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried and the Minutes approved.

The following claims were presented to Council for their approval:

APPROVED 9/2/25: GEHRING CONSTRUCTION, SE, 42182.05

VARIOUS FUNDS: ACE HARDWARE & HOME, SU, 554.67; ACE SIGN DISPLAYS, SU, 2283.79; ALERT 360, SE, 84.24; AMERITAS, SE, 197.87; AMERITAS, SE, 35.00; AMERITAS, SE, 3090.56;

AMERITAS, SE, 72.00; ANDERSON, BONNIE, SU, 61.47; ANKENY, VALERIA, SE, 175.00; ANTONIO, ESTEBON, RE, 150.00; APPEARA, SE, 238.92; BAIRD HOLM LLP, SE, 896.00; BAKER & TAYLOR BOOKS, SU, 722.08; BAKER, ZANDER, RE, 60.00; BOMGAARS, SU, 1667.60; CALIBRASKA ARTS INITIATIVE, SE, -560.00; CALIBRASKA ARTS INITIATIVE, SE, 560.00; CARPENTER PAPER COMPANY, SU, 807.22; CARROLL, DEAN, RE, 1000.00; CDW GOVERNMENT, SU, 2635.00; CERTIFIED TESTING SERVICES, SE, 1179.50; CHASE PAYMENTECH, SE, 5677.71; CHASE PAYMENTECH, SE, 19.43; CHASE PAYMENTECH, SE, 527.27; CITY EMPLOYEE, RE, 25.00; CITY EMPLOYEE, RE, 175.00; CITY EMPLOYEE, RE, 748.23; CITY EMPLOYEE, RE, 95.34; CITY EMPLOYEE, RE, 30.00; CITY EMPLOYEE, RE, 1621.00; CITY EMPLOYEE, RE, 142.14; CITY EMPLOYEE, RE, 175.00; CITY EMPLOYEE, RE, 126.00; CITY OF WAYNE, PY, 127823.22; CITY OF WAYNE, RE, 2780.26; COLONIAL RESEARCH, SU, 293.09; DEARBORN LIFE INSURANCE COMPANY, SE, 3382.98; DEMCO, SU, 766.55; DOBBINS, MELISSA, RE, 100.00; DUTTON-LAINSON COMPANY, SU, 601.20; EAKES OFFICE PLUS, SE, 438.73; ED M. FELD EQUIPMENT, SU, 385.00; ELLIS HOME SERVICES, SE, 294.25; ERWIN TRUCKING, SE, 3546.67; FAST PIK, SU, 8863.86; FIREMAN, SE, 720.42; FLOOR MAINTENANCE, SU, 80.18; FREDRICKSON OIL, SU, 8184.00; GERHOLD CONCRETE, SU, 6993.46; GROSSENBURG IMPLEMENT, SU, 847.46; GROUNDWORKS, RE, 500.00; HEIMAN FIRE EQUIPMENT, SU, 15300.00; HELENA AGRI-ENTERPRISES, SU, 150.00; HILAND DAIRY, SE, 138.07; HILAND DAIRY, SE, 227.12; HOMETOWN CAFÉ, SU, 84.00; HOMETOWN LEASING, SE, 375.26; HORACEK, SHAYLEE, RE, 200.00; ICMA, SE, 270.84; ICMA, SE, 158.98; ICMA, SE, 623.47; ICMA, SE, 148.60; ICMA, SE, 2500.04; ICMA, SE, 11199.26; ICMA, SE, 584.44; ICMA, SE, 272.00; ICMA, SE, 214.81; ICMA, SE, 42.62; ICMA, SE, 369.23; IRS, TX, 13632.13; IRS, TX, 21223.22; IRS, TX, 4963.46; J5 RENTALS, RE, 1000.00; JACK'S UNIFORMS, SU, 77.95; JEO CONSULTING GROUP, SE, 15018.55; JOHN'S WELDING AND TOOL, SE, 125.92; JOHNSON HEALTH TECH RETAIL, SE, 3485.11; KTCH, SE, 170.00; LOVE SIGNS, SU, 522.75; LOVE SIGNS, SU, 3646.25; LUNBERY PROFESSIONAL SERVICES, SE, 1500.00; MAJOR REFRIGERATION, SU, 4350.00; MCLAURY ENGINEERING, SE, 570.00; MIDWEST LABORATORIES, SE, 324.57; NE DEPT OF REVENUE, TX, 6053.34; NEBRASKA MAIN STREET NETWORK, FE, 1875.00; NPPD, SE, 8168.08; NORTHEAST NE INS AGENCY, SE, 374.00; NORTHEAST POWER, SE, 7564.00; ONE CALL CONCEPTS, SE, 69.85; ONE OFFICE SOLUTION, SU, 64.43; OPTK NETWORKS, SE, 531.54; PAC N SAVE, SU, 1066.61; PASSIO TECHNOLOGIES LLC -CID 253, SU, 13366.00; PLUNKETT'S PEST CONTROL, SE, 60.00; PLUNKETT'S PEST CONTROL, SE, 116.43; QUALITY FOOD CENTER, SU, 31.97; RECREONICS, SE, -352.50; RESCO, SU, 1205.27; SERVICEMASTER OF NORFOLK, SE, 425.82; SOMMERFIELD & SONS CONSTRUCTION, RE, 1000.00; STANDARD & ASSOCIATES, SU, 151.00; STAPLES, SU, 53.28; STATE NEBRASKA BANK, SE, 100.16; STATE NEBRASKA BANK-PETTY CASH, RE, 100.00; STATE NEBRASKA BANK-PETTY CASH, RE, 106.07; STURM, MIKE, RE, 100.00; TOM'S BODY & PAINT SHOP, SE, 15147.89; TOTAL GRAPHICS, SU 394.49; TYLER TECHNOLOGIES, SE, 47404.80; ULINE, SU, 2300.70; US BANK, SU, 13739.04; US FOODSERVICE, SU, 2610.42; WASTE CONNECTIONS, SE, 271.50; WAYNE AUTO PARTS, SU, 208.63; WAYNE COUNTY COURT, RE, 500.00; WAYNE HERALD, SE, 806.96; WAYNE HERALD, SE, 494.00; WAYNE HERALD, SE, 245.00; WAYNE VETERINARY CLINIC, SE, 140.00; WESCO, SU, 1915.31; WAPA, SE, 25393.75; WISNER WEST, SU, 176.71; ZACH HEATING & COOLING, SE, 210.00; ZACH, MARK, RE, 270.00; ZISKA, BRANDON, RE, 130.00; ARC-HEALTH & SAFETY, SE, 320.00; BEBEE, TIMOTHY J. & LESLIE A., RE, 2132.78; BEIERMANN ELECTRIC, SE, 310.00; BENSCOTER, RE, 5357.77; BENSCOTER, LOUIS, RE, 5063.24; BIRKEL, JAMES, SE, 36.00; BLACK HILLS ENERGY, SE, 748.62; BUFFALO COUNTY COURT, RE, 450.00; CITIZENS STATE BANK, RE, 3784.08; CITIZENS STATE BANK, RE, 5775.03; CITIZENS STATE BANK, RE, 10169.88; CITY OF NORFOLK, SE, 130.48; CORE & MAIN, SU, 501.13; CORE BANK, RE, 6016.36; DAS STATE ACCTG-CENTRAL FINANCE, SU, 45.00; ELECTRIC PUMP, SE, 38753.94; FIREMAN, RE, 72.24; FLOOR MAINTENANCE, SU, 965.85; GAMBLE, RANDY, RE, 500.00; GIESE, BRECK, RE, 2286.01; GRAINLAND ESTATES, RE, 2249.36; HANSEN, DAWSON, SE, 36.00; HILAND DAIRY, SE, 137.02; J.E. MEURET GRAIN, RE, 2286.02; JORGENSEN, KEN, RE, 1938.88; LEY, DAVID & KATHRYN, RE,

5577.29; LOPER, MIKE, RE, 200.00; MACQUEEN EQUIPMENT, SU, 4925.00; MOMAR INCORPORATED, SU, 493.89; O'REILLY AUTOMOTIVE STORES, SU, 29.99; PETERSON, CARTER, RE, 969.47; REEG, BETTY S. Revocable Trust, RE, 1938.88; RUHL, CADEN, SE, 36.00; STURM, CHASE, SE, 36.00; TOMPKINS, RODNEY R. Irrevocable Trust, RE, 1938.88; UTILITY EQUIPMENT, SU, 774.00; WAYNE COUNTY CLERK, SE, 60.00; WAYNE COUNTY CLERK, SE, 10.00

Councilmember Bratcher made a motion, which was seconded by Councilmember Houser, to approve the claims. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Phil Monahan, Fire Chief, introduced Trinity Lutt and requested Council consideration to approving her membership application to the Wayne Volunteer Fire Department. Trinity is an EMT.

Councilmember Webber made a motion, which was seconded by Councilmember Houser, approving the membership application of Trinity Lutt to the Wayne Volunteer Fire Department. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Cody Westerhold, Dean of Students at Wayne State College, was present requesting Council consideration to allowing them to have a bonfire during homecoming week on Thursday, September 25, 2025, at 8:00 p.m. on the east side of the Kanter Student Center. Mr. Westerhold will communicate with the Fire Chief next week to get the final approval.

After discussion, Councilmember Spieker made a motion, which was seconded by Councilmember Houser, approving the request of Cody Westerhold, Dean of Students at Wayne State College, to allow them to have a bonfire during homecoming week on Thursday, September 25, 2025, at 8:00 p.m. on the east side of the Kanter Student Center, contingent upon approval of the Fire Chief.

Council President Eischeid opined he did not think the approval of the Fire Chief was necessary. It is taking place in a controlled environment and the College will take the necessary precautions needed.

Mayor Brodersen stated the motion, and the result of roll call being all Nays, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared said motion failed.

Councilmember Webber then made a motion, which was seconded by Councilmember Houser, approving the request of Cody Westerhold, Dean of Students at Wayne State College, to allow them to have

a bonfire during homecoming week on Thursday, September 25, 2025, at 8:00 p.m. on the east side of the Kanter Student Center. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Irene Mock, representing the Wayne Rotary Club, was present requesting Council consideration to waiving the rental fee for the Freedom Park Shelter House on Friday, October 31, 2025, to host a Chamber Coffee from 10:00 a.m. to 11:00 a.m.

Councilmember Bratcher made a motion, which was seconded by Councilmember Webber, waiving the rental fee for the Freedom Park Shelter House on Friday, October 31, 2025, to host a Chamber Coffee from 10:00 a.m. to 11:00 a.m. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Administrator Blecke stated the following Change Order No. 4 represents a credit in the amount of (\$20,845.00) to Otte Construction Company, LLC, for the “Wayne City Hall & Police Relocation Project” for a contingency allowance. The Architects built in a \$50,000 (both credit and debit) contingency allowance for the new City Hall/ Police Department building project. This was for minimal items needed throughout the duration of the project.

Councilmember Eischeid made a motion, which was seconded by Councilmember Webber, approving Change Order No. 4, which is a credit in the amount of (\$20,845.00) to Otte Construction Company, LLC, for the “Wayne City Hall & Police Relocation Project.” Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Marlen Chinn, Police Chief, stated by Statute, we are required to establish the amount of the 911 surcharge each year by September 1st, with changes effective on or after January 1st. The surcharge of \$1.00 has been in effect since 2001. This was brought to our attention by a Tax Research Analyst firm and confirmed by staff research. The correct Statute numbers have now been inserted into the Resolution.

Councilmember Eischeid introduced Resolution No. 2025-52 and moved for its approval, Councilmember Houser seconded.

RESOLUTION NO. 2025-52

A RESOLUTION MAINTAINING UNIFORM SERVICE SURCHARGE FOR NEXT GENERATION EMERGENCY 911 TELEPHONE COMMUNICATION SYSTEM.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Mayor Brodersen declared the time was at hand for the public hearing regarding the 2025-2026 budget.

Finance Director Beth Porter stated these numbers are based on the final numbers set at the budget work session. She noted the following:

- At least 3 copies of the proposed budget are available to the public;
- A presentation will be given outlining the key provisions of the proposed budget, including a comparison with the prior year's budget;
- Any member of the public desiring to speak will be allowed to address the governing body and be given a reasonable amount of time to do so; and
- The methods and dates of meeting notices will be recorded in the meeting minutes.

The City of Wayne will be participating in the joint public hearing tomorrow to be held at the Wayne County Courthouse.

The total of the FY 2025-2026 budget is \$55,509,022. The property tax proposal for the General Fund operation is \$1,221,351.13, which compares to the 2024 tax asking of \$1,117,043.58. Pursuant to State Law, the maximum levy for a municipality is \$0.45 per \$100 of property valuation. When combined with the debt service asking, the combined amount for the proposed budget year is \$1,517,740.13 or \$.382760 per \$100 of property valuation, which is higher than last year \$.044788. The valuation in the community, as reported by the County Assessor for 2025, is \$396,525,712 which is up 9.34% from last year. The 2025 operating budget is \$53,802,451; the 2024 operating budget was \$58,231,544. The combined levy from 2024 to 2025 has increased from \$.393959 to \$.437206. No changes to property taxes have been made since the budget workshop.

The City is increasing the levy, and the purpose of that is to start paying off the bonds for the new City Hall/Police Department, FNBO, and Parks and Rec Buildings and Prairie Park improvements.

City Clerk McGuire had not received any comments for or against this public hearing.

There being no further comments, Mayor Brodersen closed the public hearing.

The following Resolution would approve the final property tax request of \$1,517,740.13. This Resolution does not include the airport levy.

Councilmember Eischeid introduced Resolution 2025-53, and moved for its approval; Councilmember Houser seconded.

RESOLUTION NO. 2025-53

A RESOLUTION APPROVING FINAL PROPERTY TAX REQUEST FOR FY 2025-2026.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Houser introduced Resolution 2025-54, and moved for its approval; Councilmember Webber seconded.

RESOLUTION NO. 2025-54

A RESOLUTION TO ADOPT THE 2025-2026 BUDGET FOR THE CITY OF WAYNE.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Webber introduced Ordinance 2025-16, and moved for its approval; Councilmember Houser seconded.

ORDINANCE NO. 2025-16

AN ORDINANCE TO ADOPT THE BUDGET STATEMENT TO BE TERMED THE ANNUAL APPROPRIATION BILL; TO APPROPRIATE SUMS FOR NECESSARY EXPENSES AND LIABILITIES; AND TO PROVIDE FOR AN EFFECTIVE DATE.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Eischeid made a motion, which was seconded by Councilmember Webber, to suspend the statutory rules requiring ordinances to be read by title on three different days. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Eischeid made a motion, which was seconded by Councilmember Webber, to move for final approval of Ordinance No. 2025-16. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

The following Resolution is a requirement by the Nebraska Department of Transportation when a state highway will be closed for a celebration/parade. This Resolution pertains to the Annual Christmas in Wayne Celebration/Annual Parade of Lights to be held on Thursday, November 20, 2025.

Luke Virgil, representing Wayne America, Inc., was present to answer questions.

Councilmember Eischeid advised the Council he would vote nay on this matter for the reason that he is not in favor of having the event before Thanksgiving.

Councilmember Webber introduced Resolution No. 2025-55 and moved for its approval; Councilmember Houser seconded.

RESOLUTION NO. 2025-55

A RESOLUTION ACKNOWLEDGING NEBRASKA DEPARTMENT OF TRANSPORTATIONS' REQUIREMENTS FOR THE TEMPORARY USE OF THE STATE HIGHWAY SYSTEM FOR SPECIAL EVENTS.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent and Councilmember Eischeid who voted Nay, the Mayor declared the motion carried.

Luke Virgil, representing Wayne America, Inc., was present requesting Council consideration to prohibit parking on Main Street in the 200 and 300 blocks of Main Street from 5:30 p.m. until 8:00 p.m. for the Christmas in Wayne Celebration/Annual Parade of Lights Event to be held on Thursday, November 20, 2025.

Councilmember Spieker made a motion, which was seconded by Councilmember Houser, approving the request of Wayne America, Inc., to prohibit parking on Main Street in the 200 and 300 blocks of Main Street from 5:30 p.m. until 8:00 p.m. for the Christmas in Wayne Celebration/Annual Parade of Lights Event to be held on Thursday, November 20, 2025. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent and Councilmember Eischeid who voted Nay, the Mayor declared the motion carried.

The following Resolution would amend Section 13.11 Employee Benefits and Section 17.5 Authorization Required of the City of Wayne Personnel Manual. This amendment reflects the increase to what the police and the City's retirement match has to be per State Statute. It will go from 7% to 9% on October 1, 2025.

In addition, because product prices have increased over the years, staff is recommending that the threshold for purchase orders be increased from \$1500 to \$2000 before having to get approval by the City Administrator.

Councilmember Webber introduced Resolution No. 2025-56 and moved for its approval; Councilmember Houser seconded.

RESOLUTION NO. 2025-56

A RESOLUTION AMENDING SECTION 13.11 EMPLOYEE BENEFITS AND SECTION 17.5 AUTHORIZATION REQUIRED OF THE CITY OF WAYNE PERSONNEL MANUAL.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Houser introduced Ordinance No. 2025-13 and moved for approval of the third and final reading thereof; Councilmember Spieker seconded.

ORDINANCE NO. 2025-13

AN ORDINANCE TO AMEND WAYNE MUNICIPAL CODE TITLE XV LAND USAGE, CHAPTER 152 ZONING, SECTION 152.046 — A-1 AGRICULTURAL DISTRICT; TO PROVIDE FOR THE REPEAL OF CONFLICTING ORDINANCES AND SECTIONS; TO PROVIDE FOR AN EFFECTIVE DATE; AND TO PROVIDE FOR PUBLICATION IN PAMPHLET FORM.

Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

Councilmember Bratcher made a motion, which was seconded by Councilmember Webber, directing staff to advertise for bids for the demolition of the property located at 121 W 11th Street. Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

The “National Functional Classification Map” is used to categorize the streets and roads based on the type of service they provide, such as moving traffic or providing access to properties. They are essential for transportation planning, designing roadways, and determining the allocation of federal highway improvement funds. By understanding a road's function, planners can ensure the most efficient movement of people and goods through the transportation network. Arterial and collector streets have a higher standard of design than a local road, such as minimum right-of-way width and pavement width. The before and after maps were included in the packet showing the changes. The County has also approved the changes to the map.

After discussion, Councilmember Webber made a motion, which was seconded by Councilmember Dorey, approving the “Wayne National Functional Classification Map.” Mayor Brodersen stated the motion, and the result of roll call being all Yeas, with the exception of Councilmembers Bolte and Karsky who were absent, the Mayor declared the motion carried.

There being no further business to come before the meeting, Mayor Brodersen declared the meeting adjourned at 6:14 p.m.